

Washingborough
Parish Council

STANDING ORDERS

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NALC Introduction

These model standing orders update the National Association of Local Council (NALC) model standing orders contained in "Local Councils Explained" by Meera Tharmarajah (© 2013 NALC). This publication contains new model standing orders which reference new legislation introduced after 2013 when the last model standing orders were published.

How to use model standing orders

Standing orders are the written rules of a local council. Standing orders are essential to regulate the proceedings of a meeting. A council may also use standing orders to confirm or refer to various internal organisational and administrative arrangements. The standing orders of a council are not the same as the policies of a council but standing orders may refer to them.

Local councils operate within a wide statutory framework. NALC model standing orders incorporate and reference many statutory requirements to which councils are subject. It is not possible for the model standing orders to contain or reference all the statutory or legal requirements which apply to local councils. For example, it is not practical for model standing orders to document all obligations under data protection legislation. The statutory requirements to which a council is subject apply whether or not they are incorporated in a council's standing orders.

The model standing orders do not include model financial regulations. Financial regulations are standing orders to regulate and control the financial affairs and accounting procedures of a local council. The financial regulations, as opposed to the standing orders of a council, include most of the requirements relevant to the council's Responsible Financial Officer. Model financial regulations are available to councils in membership of NALC.

Drafting notes

Model standing orders that are in bold type contain legal and statutory requirements. It is recommended that councils adopt them without changing them or their meaning. Model standing orders not in bold are designed to help councils operate effectively but they do not contain statutory requirements so they may be adopted as drafted or amended to suit a council's needs.

For convenience, the word "councillor" is used in model standing orders and, unless the context suggests otherwise, includes a non-councillor with or without voting rights. A model standing order that includes brackets like this '()' requires information to be inserted by a council. A model standing order that includes brackets like this '[]' and the term 'OR' provides alternative options for a council to choose from when determining standing orders.

1. Rules of debate at meetings

- a. Motions on the agenda shall be considered in the order that they appear unless the order is changed at the discretion of the chairman of the meeting,
- b. A motion (including an amendment) shall not be progressed unless it has been moved and seconded,
- c. A motion on the agenda that is not moved by its proposer may be treated by the chairman of the meeting as withdrawn,
- d. If a motion (including an amendment) has been seconded, it may be withdrawn by the proposer only with the consent of the seconder and the meeting,
- e. An amendment is a proposal to remove or add words to a motion. It shall not negate the motion,
- f. If an amendment to the original motion is carried, the original motion (as amended) becomes the substantive motion upon which further amendment(s) may be moved,
- g. An amendment shall not be considered unless early verbal notice of it is given at the meeting and, if requested by the chairman of the meeting, is expressed in writing to the chairman,
- h. A councillor may move an amendment to his own motion if agreed by the meeting. If a motion has already been seconded, the amendment shall be with the consent of the seconder and the meeting,
- i. If there is more than one amendment to an original or substantive motion, the amendments shall be moved in the order directed by the chairman of the meeting,
- j. Subject to standing order 1(k), only one amendment shall be moved and debated at a time, the order of which shall be directed by the chairman of the meeting,
- k. One or more amendments may be discussed together if the chairman of the meeting considers this expedient, but each amendment shall be voted upon separately,
- l. A councillor may not move more than one amendment to an original or substantive motion,
- m. The mover of an amendment has no right of reply at the end of debate on it,
- n. Where a series of amendments to an original motion are carried, the mover of the original motion shall have a right of reply either at the end of debate on the first amendment or at the very end of debate on the final substantive motion immediately before it is put to the vote,
- o. Unless permitted by the chairman of the meeting, a councillor may speak once in the debate on a motion except:
 - i. to speak on an amendment moved by another councillor,
 - ii. to move or speak on another amendment if the motion has been amended since he last spoke,
 - iii. to make a point of order,
 - iv. to give a personal explanation or
 - v. to exercise a right of reply.
- p. During the debate on a motion, a councillor may interrupt only on a point of order or a personal explanation and the councillor who was interrupted shall stop speaking. A councillor raising a point of order shall identify the standing order which he considers has been breached or specify the other irregularity in the proceedings of the meeting he is concerned by,
- q. A point of order shall be decided by the chairman of the meeting and his decision shall be final,
- r. When a motion is under debate, no other motion shall be moved except:
 - i. to amend the motion,
 - ii. to proceed to the next business,

- iii. to adjourn the debate,
 - iv. to put the motion to a vote,
 - v. to ask a person to be no longer heard or to leave the meeting,
 - vi. to refer a motion to a committee or sub-committee for consideration,
 - vii. to exclude the press and public,
 - viii. to adjourn the meeting or
 - ix. to suspend a particular standing order(s) excepting those which reflect mandatory statutory or legal requirements.
- s. Before an original or substantive motion is put to the vote, the chairman of the meeting shall be satisfied that the motion has been sufficiently debated and that the mover of the motion under debate has exercised or waived his right of reply,
 - t. Excluding motions moved understanding order 1(r), the contributions or speeches by a councillor shall relate only to the motion under discussion and shall not exceed 3 minutes without the consent of the chairman of the meeting.

1. Disorderly conduct at meetings

- a. All councillors and non-councillors with voting rights shall observe the Code of Conduct Policy adopted by the Council
- b. No person shall obstruct the transaction of business at a meeting or behave offensively or improperly. If this standing order is ignored, the chairman of the meeting shall request such person(s) to moderate or improve their conduct,
- c. If person(s) disregards the request of the chairman of the meeting to moderate or improve their conduct, any councillor or the chairman of the meeting may move that the person be no longer heard or be excluded from the meeting. The motion, if seconded, shall be put to the vote without discussion,
- d. If a resolution made under standing order 2(b) is ignored, the chairman of the meeting may take further reasonable steps to restore order or to progress the meeting. This may include temporarily suspending or closing the meeting.

3. Meetings generally

Where the following paragraphs refer to specific meetings, the following code is used:

Full Council meetings	α
Committee meetings	β
Sub-committee meetings	γ

- a. **α Meetings shall not take place in premises which at the time of the meeting are used for the supply of alcohol, unless no other premises are available free of charge or at a reasonable cost.**
- b. **α The minimum three clear days for notice of a meeting does not include the day on which notice was issued, the day of the meeting, a Sunday, a day of the Christmas break, a day of the Easter break or of a bank holiday or a day appointed for public thanksgiving or mourning.**
- c. **β The minimum three clear days' public notice of a meeting does not include the day on which the notice was issued or the day of the meeting unless the meeting is convened at shorter notice OR (the minimum three clear days public notice of a meeting does not include the day on which the notice was issued or the day of the meeting)**

- d. **α β** Meetings shall be open to the public unless their presence is prejudicial to the public interest by reason of the confidential nature of the business to be transacted or for other special reasons. The public's exclusion from part or all of a meeting shall be by a resolution which shall give reasons for the public's exclusion.
- e. Members of the public may make representations, answer questions and give evidence at a meeting which they are entitled to attend in respect of the business on the agenda.
- f. The period of time designated for public participation at a meeting in accordance with standing order 3(e) shall not exceed 10 minutes unless directed by the chairman of the meeting.
- g. Subject to standing order 3(f), a member of the public shall not speak for more than 3 minutes.
- h. In accordance with standing order 3(e), a question shall not require a response at the meeting nor start a debate on the question. The chairman of the meeting may direct that a written or oral response be given.
- i. A person shall raise his hand when requesting to speak and remain seated when directed to speak.
- j. A person who speaks at a meeting shall direct his comments to the chairman of the meeting.
- k. Only one person is permitted to speak at a time. If more than one person wants to speak, the chairman of the meeting shall direct the order of speaking.
- l. **α β** Subject to standing order 3(m), a person who attends a meeting is permitted to report on the meeting whilst the meeting is open to the public. To "report" means to film, photograph, make an audio recording of meeting proceedings, use any other means for enabling persons not present to see or hear the meeting as it takes place or later or to report or to provide oral or written commentary about the meeting so that the report or commentary is available as the meeting takes place or later to persons not present.
- m. **α β** A person present at a meeting may not provide an oral report or oral commentary about a meeting as it takes place without permission.
- n. **α β** The press shall be provided with reasonable facilities for the taking of their report of all or part of a meeting at which they are entitled to be present.
- o. **α** Subject to standing orders which indicate otherwise, anything authorised or required to be done by, to or before the Chairman of the Council may in his absence be done by, to or before the Vice-Chairman of the Council (if there is one).
- p. **α** The Chair of the Council, if present, shall preside at a meeting. If the Chairman is absent from a meeting, the Vice-Chairman of the Council if present, shall preside. If both the Chairman and the Vice-Chairman are absent from a meeting, a councillor as chosen by the councillors present at the meeting shall preside at the meeting.
- q. **α β γ** Subject to a meeting being quorate, all questions at a meeting shall be decided by a majority of the councillors and non-councillors with voting rights present and voting.
- r. **α β** The chair of a meeting may give an original vote on any matter put to the vote, and in the case of an equality of votes may exercise his casting vote whether or not he gave an original vote. (See standing orders 5(h) and 5(i) for the different rules that apply in the election of the Chairman of the Council at the annual meeting of the Council.).

- s. **α** Unless standing orders provide otherwise, voting on a question shall be by a show of hands. At the request of a councillor, the voting on any question shall be recorded so as to show whether each councillor present and voting gave his vote for or against that question. Such a request shall be made before moving on to the next item of business on the agenda.
- t. The minutes of a meeting shall include an accurate record of the following:
 - i. the time and place of the meeting,
 - ii. the names of councillors who are present and the names of councillors who are absent,
 - iii. interests that have been declared by councillors and non-councillors with voting rights,
 - iv. the grant of dispensations (if any) to councillors and non-councillors with voting rights,
 - v. whether a councillor or non-councillor with voting rights left the meeting when matters that they held interests in were being considered,
 - vi. if there was a public participation session and
 - vii. the resolutions made.
- u. **α β γ** A councillor or a non-councillor with voting rights who has a disclosable pecuniary interest or another interest as set out in the Council's code of conduct in a matter being considered at a meeting is subject to statutory limitations or restrictions under the code on his right to participate and vote on that matter.
- v. **α** No business may be transacted at a meeting unless at least one-third (5) of the whole number of members of the Council are present and in no case shall the quorum of a meeting be less than three.
- w. If a meeting is or becomes inquorate no business shall be transacted and the meeting shall be closed. The business on the agenda for the meeting shall be adjourned to another meeting.
- x. A meeting shall not exceed a period of 2 hours.

4. Committees, sub-committees, staffing panel and Working Parties

- a. Unless the Council determines otherwise, a committee may appoint a sub-committee or working party whose terms of reference and members shall be determined by the committee.
- b. The members of a committee may include non-councillors unless it is a committee which regulates and controls the finances of the Council.
- c. Unless the Council determines otherwise, all the members of an advisory committee and a sub-committee of the advisory committee may be non-councillors.
- d. The Council may appoint standing committees, other committees or working parties as may be necessary, and:
 - i. shall determine their terms of reference,
 - ii. shall determine the number of the ordinary meetings of a standing committee up until the date of the next annual meeting of the Council,
 - iii. shall permit a committee, other than in respect of the ordinary meetings of a committee to determine the number and time of its meetings,
 - iv. shall, subject to standing orders 4(b) and (c), appoint and determine the terms of office of members of such a committee,
 - v. shall, after it has appointed the members of a standing committee, appoint the chairman of the standing committee,

- vi. shall permit a committee or working party other than a standing committee, to appoint its own chairman/facilitator at the first meeting of the committee or working party,
 - vii. shall determine the place, notice requirements and quorum for a meeting of a committee and a sub-committee which, in all cases, shall be no less than three,
 - viii. shall determine if the public may participate at a meeting of a committee,
 - ix. shall determine if the public and press are permitted to attend the meetings of a sub-committee and also the advance public notice requirements, if any, required for the meetings of a sub-committee,
 - x. shall determine if the public may participate at a meeting of a sub-committee that they are permitted to attend,
 - xi. may dissolve a committee or a sub-committee and
 - xii. has determined that a working party may meet, without notice, as and when necessary and is not open to public or press and may take place remotely.
- The quorum to be a minimum of two.

5. Ordinary council meetings

- a. In an election year, the annual meeting of the Council shall be held on or within 14 days following the day on which the councillors elected take office.
- b. In a year which is not an election year, the annual meeting of the Council shall be held on such day in May as the Council decides.
- c. If no other time is fixed, the annual meeting of the Council shall take place at 6pm.
- d. In addition to the annual meeting of the Council, at least three other ordinary meetings shall be held in each year on such dates and times as the Council decides.
- e. The first business conducted at the annual meeting of the Council shall be the election of the Chairman and Vice-Chairman (if there is one) of the Council.
- f. The Chairman of the Council, unless he has resigned or becomes disqualified, shall continue in office and preside at the annual meeting until his successor is elected at the next annual meeting of the Council.
- g. The Vice-Chairman of the Council, if there is one, unless he resigns or becomes disqualified, shall hold office until immediately after the election of the Chairman of the Council at the next annual meeting of the Council.
- h. In an election year, if the current Chairman of the Council has not been re-elected as a member of the Council, he shall preside at the annual meeting until a successor Chairman of the Council has been elected. The current Chairman of the Council shall not have an original vote in respect of the election of the new Chairman of the Council but shall give a casting vote in the case of an equality of votes.
- i. In an election year, if the current Chairman of the Council has been re-elected as a member of the Council, he shall preside at the annual meeting until a new Chairman of the Council has been elected. He may exercise an original vote in respect of the election of the new Chairman of the Council and shall give a casting vote in the case of an equality of votes.
- j. Following the election of the Chairman of the Council and Vice-Chairman of the Council at the annual meeting, the business shall include:
 - i. In an election year, delivery by the Chairman of the Council and councillors of their acceptance of office forms unless the Council

resolves for this to be done at a later date. In a year which is not an election year, delivery by the Chairman of the Council of his acceptance of office form unless the Council resolves for this to be done at a later date.

- ii. Confirmation of the accuracy of the minutes of the last meeting of the Council.
 - iii. Receipt of the minutes of the last meeting of a committee.
 - iv. Consideration of the recommendations made by a committee.
 - v. Review of delegation arrangements to committees, sub-committees, staff and other local authorities.
 - vi. Review of the terms of reference for committees.
 - vii. Appointment of members to existing committees.
 - viii. Appointment of any new committees in accordance with standing order 4,
 - ix. Review and adoption of appropriate standing orders and financial regulations,
 - x. Review of arrangements (including legal agreements) with other local authorities, not-for-profit bodies and businesses.
 - xi. Review of representation on or work with external bodies and arrangements for reporting back.
 - xii. In an election year, to make arrangements with a view to the Council becoming eligible to exercise the general power of competence in the future.
 - xiii. Review of inventory of land and other assets including buildings and office equipment.
 - xiv. Confirmation of arrangements for insurance cover in respect of all insurable risks.
 - xv. Determining the time and place of ordinary meetings of the Council up to and including the next annual meeting of the Council.
- k. No Councillor should hold the position of Chairman, be it full Parish Council or any Committee, for more than a maximum of 3 years.

6. Extraordinary meetings of the council, committees and sub-committees

- a. **The Chairman of the Council may convene an extraordinary meeting of the Council at any time.**
- b. **If the Chairman of the Council does not call an extraordinary meeting of the Council within seven days of having been requested in writing to do so by two councillors, any two councillors may convene an extraordinary meeting of the Council. The public notice giving the time, place and agenda for such a meeting shall be signed by the two councillors.**
- c. The chairman of a committee, or a sub-committee may convene an extraordinary meeting of the committee or the sub-committee at any time.
- d. If the chairman of a committee or a sub-committee does not call an extraordinary meeting within 3 days of having been requested to do so by 2 members of the committee, or the sub-committee, any 3 members of the committee or the sub-committee may convene an extraordinary meeting of the committee or a sub-committee.

7. Previous resolutions

- a. A resolution shall not be reversed within six months except either by a special motion, which requires written notice by at least 3 councillors to be given to the

Proper Officer in accordance with standing order 9, or by a motion moved in pursuance of the recommendation of a committee or a sub-committee.

- b. When a motion moved pursuant to standing order 7(a) has been disposed of, no similar motion may be moved for a further six months.

8. Voting on appointments

- a. Where more than two persons have been nominated for a position to be filled by the Council and none of those persons has received an absolute majority of votes in their favour, the name of the person having the least number of votes shall be struck off the list and a fresh vote taken. This process shall continue until a majority of votes is given in favour of one person. A tie in votes may be settled by the casting vote exercisable by the chairman of the meeting.

9. Motions for a meeting that require written notice to be given

- a. A motion shall relate to the responsibilities of the meeting for which it is tabled and, in any event, shall relate to the performance of the Council's statutory functions, powers and obligations or an issue which specifically affects the Council's area or its residents,
- b. No motion may be moved at a meeting unless it is on the agenda and the mover has given written notice of its wording to the Proper Officer at least 10 clear days before the meeting. Clear days do not include the day of the notice or the day of the meeting,
- c. The Proper Officer may, before including a motion on the agenda received in accordance with standing order 9(b), correct obvious grammatical or typographical errors in the wording of the motion,
- d. If the Proper Officer considers the wording of a motion received in accordance with standing order 9(b) is not clear in meaning, the motion shall be rejected until the mover of the motion resubmits it, so that it can be understood, in writing, to the Proper Officer at least 8 clear days before the meeting,
- e. If the wording or subject of a proposed motion is considered improper, the Proper Officer shall consult with the chairman of the forthcoming meeting or, as the case may be, the councillors who have convened the meeting, to consider whether the motion shall be included in the agenda or rejected,
- f. The decision of the Proper Officer as to whether or not to include the motion on the agenda shall be final,
- g. Motions received shall be recorded and numbered in the order that they are received,
- h. Motions rejected shall be recorded with an explanation by the Proper Officer of the reason for rejection.

10. Motions at a meeting that do not require written notice

- a. The following motions may be moved at a meeting without written notice to the Proper Officer:
 - i. to correct an inaccuracy in the draft minutes of a meeting,
 - ii. to move to a vote,
 - iii. to defer consideration of a motion,
 - iv. to refer a motion to a particular committee or sub-committee,
 - v. to appoint a person to preside at a meeting,
 - vi. to change the order of business on the agenda,

- vii. to proceed to the next business on the agenda,
- viii. to require a written report,
- ix. to appoint a committee or sub-committee and their members,
- x. to extend the time limits for speaking,
- xi. to exclude the press and public from a meeting in respect of confidential or other information which is prejudicial to the public interest,
- xii. to not hear further from a councillor or a member of the public,
- xiii. to exclude a councillor or member of the public for disorderly conduct,
- xiv. to temporarily suspend the meeting,
- xv. to suspend a particular standing order (unless it reflects mandatory statutory or legal requirements),
- xvi. to adjourn the meeting or
- xvii. to close the meeting.

11. Management of information

See also standing order 20.

- a. **The Council shall have in place and keep under review, technical and organisational measures to keep secure information (including personal data) which it holds in paper and electronic form. Such arrangements shall include deciding who has access to personal data and encryption of personal data,**
- b. **The Council shall have in place, and keep under review, policies for the retention and safe destruction of all information (including personal data) which it holds in paper and electronic form. The Council's retention policy shall confirm the period for which information (including personal data) shall be retained or if this is not possible the criteria used to determine that period (e.g. the Limitation Act 1980),**
- c. **The agenda, papers that support the agenda and the minutes of a meeting shall not disclose or otherwise undermine confidential information or personal data without legal justification,**
- d. **Councillors, staff, the Council's contractors and agents shall not disclose confidential information or personal data without legal justification.**

12. Draft minutes

Where the following paragraphs refer to specific meetings, the following code is used:

Full Council meetings	α
Committee meetings	β
Sub-committee meetings	γ

- a. If the draft minutes of a preceding meeting have been served on councillors with the agenda to attend the meeting at which they are due to be approved for accuracy, they shall be taken as read.
- b. There shall be no discussion about the draft minutes of a preceding meeting except in relation to their accuracy. A motion to correct an inaccuracy in the draft minutes shall be moved in accordance with standing order 10(a)(i).
- c. The accuracy of draft minutes, including any amendment(s) made to them, shall be confirmed by resolution and shall be signed by the chairman of the meeting and stand as an accurate record of the meeting to which the minutes relate.

- d. If the chairman of the meeting does not consider the minutes to be an accurate record of the meeting to which they relate, he shall sign the minutes and include a paragraph in the following terms or to the same effect:

"The chairman of this meeting does not believe that the minutes of the meeting of the () held on [date] in respect of () were a correct record but his view was not upheld by the meeting and the minutes are confirmed as an accurate record of the proceedings."

- e. **α β γ** If the Council's gross annual income or expenditure (whichever is higher) does not exceed £25,000, it shall publish draft minutes on a website which is publicly accessible and free of charge not later than one month after the meeting has taken place.
- f. Subject to the publication of draft minutes in accordance with standing order 12(e) and standing order 20(a) and following a resolution which confirms the accuracy of the minutes of a meeting, the draft minutes or recordings of the meeting for which approved minutes exist shall be destroyed.

13. Code of conduct and dispensations

See also standing order 3(u).

- a. Unless granted a dispensation, a councillor or non-councillor with voting rights shall withdraw from a meeting when it is considering a matter in which he/she has a disclosable pecuniary interest. He/she may return to the meeting after it has considered the matter in which they had the interest
- b. Unless granted a dispensation, a councillor or non-councillor with voting rights shall withdraw from a meeting when it is considering a matter in which he/she has another interest if so required by the Council's code of conduct. The Councillor or non-councillor may return to the meeting after it has considered the matter in which they had the interest,
- c. **Dispensation requests shall be in writing and submitted to the Proper Officer** as soon as possible before the meeting, or failing that, at the start of the meeting for which the dispensation is required,
- d. A decision as to whether to grant a dispensation shall be made by the Proper Officer,
- e. A dispensation request shall confirm:
- the description and the nature of the disclosable pecuniary interest or other interest to which the request for the dispensation relates,
 - whether the dispensation is required to participate at a meeting in a discussion only or a discussion and a vote,
 - the date of the meeting or the period (not exceeding four years) for which the dispensation is sought and
 - an explanation as to why the dispensation is sought.
- f. Subject to standing orders 13(d) and (f), a dispensation request shall be considered by the Proper Officer before the meeting or, if this is not possible, at the start of the meeting for which the dispensation is required
- g. **A dispensation may be granted in accordance with standing order 13(e) if having regard to all relevant circumstances any of the following apply:**
- without the dispensation the number of persons prohibited from participating in the particular business would be so great a

- proportion of the meeting transacting the business as to impede the transaction of the business,
- ii. granting the dispensation is in the interests of persons living in the Council's area or
- iii. it is otherwise appropriate to grant a dispensation.

14. Code of conduct complaints

- a. Upon notification by the District Council that it is dealing with a complaint that a councillor or non-councillor with voting rights has breached the Council's code of conduct, the Proper Officer shall, subject to standing order 11, report this to the Council.
- b. Where the notification in standing order 14(a) relates to a complaint made by the Proper Officer, the Proper Officer shall notify the Chairman of Council of this fact, and the Chairman shall nominate another staff member to assume the duties of the Proper Officer in relation to the complaint until it has been determined and the Council has agreed what action, if any, to take in accordance with standing order 14(d).
- c. The Council may:
 - i. provide information or evidence where such disclosure is necessary to investigate the complaint or is a legal requirement,
 - ii. seek information relevant to the complaint from the person or body with statutory responsibility for investigation of the matter,
- d. **Upon notification by the District Council that a councillor or non-councillor with voting rights has breached the Council's code of conduct, the Council shall consider what, if any, action to take against him/her. Such action excludes disqualification or suspension from office.**

15. Proper officer

- a. The Proper Officer shall be either (i) the clerk or (ii) other staff member(s) nominated by the Council to undertake the work of the Proper Officer when the Proper Officer is absent.
- b. The Proper Officer shall:
 - i. **at least three clear days before a meeting of the council, a committee or a sub-committee,**
 - **serve on councillors by email authenticated in such manner as the Proper Officer thinks fit or by delivery or post at their residences, a signed summons confirming the time, place and the agenda (provided the councillor has consented to service by email) and**
 - **Provide, in a conspicuous place, public notice of the time, place and agenda (provided that the public notice with agenda of an extraordinary meeting of the Council convened by councillors is signed by them).**

See standing order 3(b) for the meaning of clear days for a meeting of a full council and standing order 3(c) for the meaning of clear days for a meeting of a committee.

- ii. subject to standing order 9, include on the agenda all motions in the order received unless a councillor has given written notice at least 2 days before the meeting confirming his withdrawal of it,
- iii. **convene a meeting of the Council for the election of a new Chairman of the Council, occasioned by a casual vacancy in his office,**
- iv. **facilitate inspection of the minute book by local government electors,**
- v. **receive and retain copies of byelaws made by other local authorities,**
- vi. hold acceptance of office forms from councillors,
- vii. hold a copy of every councillor's register of interests,
- viii. assist with responding to requests made under freedom of information legislation and rights exercisable under data protection legislation, in accordance with the Council's relevant policies and procedures,
- ix. liaise, as appropriate, with the Council's Data Protection Officer (if there is one),
- x. receive and send general correspondence and notices on behalf of the Council except where there is a resolution to the contrary,
- xi. assist in the organisation of, storage of, access to, security of and destruction of information held by the Council in paper and electronic form subject to the requirements of data protection and freedom of information legislation and other legitimate requirements (e.g. the Limitation Act 1980),
- xii. arrange for legal deeds to be executed (see also standing order 23),
- xiii. arrange or manage the prompt authorisation, approval, and instruction regarding any payments to be made by the Council in accordance with its financial regulations,
- xiv. record every planning application notified to the Council and the Council's response to the local planning authority in a book for such purpose,
- xv. The Clerk shall notify, within 48 hours of receipt, all Parish Council members of all applications received. Comments are to be done at a Full Parish Council meeting or if the deadline expires prior to the next meeting, the Clerk, under delegated powers, is to canvass and collate Councillors' comments by email,
- xvi. manage access to information about the Council via the publication scheme (see also standing order 23).
- xvii. The Proper Officer shall also be responsible for such Delegated Powers as determined by Council at Appendix 2

16. Responsible Financial Officer

- a. The Council shall appoint appropriate staff member(s) to undertake the work of the Responsible Financial Officer when the Responsible Financial Officer is absent.

17. Accounts and accounting statements

- a. "Proper practices" in standing orders refer to the most recent version of "Governance and Accountability for Local Councils – a Practitioners' Guide",
- b. All payments by the Council shall be authorised, approved and paid in accordance with the law, proper practices and the Council's financial regulations,

- c. The Responsible Financial Officer shall supply to each councillor as soon as practicable after 30 June, 30 September and 31 December in each year a statement to summarise:
 - i. the Council's receipts and payments (or income and expenditure) for each quarter,
 - ii. the Council's aggregate receipts and payments (or income and expenditure) for the year to date,
 - iii. the balances held at the end of the quarter being reported and
 - iv. which includes a comparison with the budget for the financial year and highlights any actual or potential overspends.
- d. As soon as possible after the financial year end at 31 March, the Responsible Financial Officer shall provide:
 - i. each councillor with a statement summarising the Council's receipts and payments (or income and expenditure) for the last quarter and the year to date for information and
 - ii. to the Council, the accounting statements for the year in the form of Section 2 of the annual governance and accountability return, as required by proper practices, for consideration and approval.
- e. The year-end accounting statements shall be prepared in accordance with proper practices and apply the form of accounts determined by the Council (receipts and payments, or income and expenditure) for the year to 31 March. A completed draft annual governance and accountability return shall be presented to all councillors at least 14 days prior to anticipated approval by the Council. The annual governance and accountability return of the Council, which is subject to external audit, including the annual governance statement, shall be presented to the Council for consideration and formal approval before 30 June.

18. Financial controls and procurement

- a. The Council shall consider and approve financial regulations drawn up by the Responsible Financial Officer, which shall include detailed arrangements in respect of the following:
 - i. the keeping of accounting records and systems of internal controls,
 - ii. the assessment and management of financial risks faced by the Council,
 - iii. the work of the independent internal auditor in accordance with proper practices and the receipt of regular reports from the internal auditor, which shall be required at least annually,
 - iv. the inspection and copying by councillors and local electors of the Council's accounts and/or orders of payments and
 - v. whether contracts with an estimated value below £25,000 due to special circumstances are exempt from a tendering process or procurement exercise.
- b. Financial regulations shall be reviewed regularly and at least annually for fitness of purpose,
- c. **A public contract regulated by the Public Contracts Regulations 2015 with an estimated value in excess of £25,000 but less than the relevant thresholds in standing order 18(f) is subject to Regulations 109-114 of the Public Contracts Regulations 2015 which include a requirement on the Council to advertise the contract opportunity on the Contracts Finder website regardless of what other means it uses to advertise the opportunity unless it proposes to use an existing list of approved suppliers (framework agreement),**

- d. Subject to additional requirements in the financial regulations of the Council, the tender process for contracts for the supply of goods, materials, services or the execution of works shall include, as a minimum, the following steps:
 - i. a specification for the goods, materials, services or the execution of works shall be drawn up,
 - ii. an invitation to tender shall be drawn up to confirm (i) the Council's specification (ii) the time, date and address for the submission of tenders (iii) the date of the Council's written response to the tender and (iv) the prohibition on prospective contractors contacting councillors or staff to encourage or support their tender outside the prescribed process,
 - iii. the invitation to tender shall be advertised in any manner that is appropriate,
 - iv. tenders are to be submitted in writing in a sealed marked envelope addressed to the Proper Officer,
 - v. tenders shall be opened by the Proper Officer in the presence of at least one councillor after the deadline for submission of tenders has passed,
 - vi. tenders are to be reported to and considered by the appropriate meeting of the Council or a committee or sub-committee with delegated responsibility.
- e. Neither the Council, nor a committee or a sub-committee with delegated responsibility for considering tenders, is bound to accept the lowest value tender,
- f. A public contract regulated by the Public Contracts Regulations 2015 with an estimated value in excess of £189,330 for a public service or supply contract or in excess of £4,733,252 for a public works contract; or £663,540 for a social and other specific services contract (or other thresholds determined by the European Commission every two years and published in the Official Journal of the European Union (OJEU)) shall comply with the relevant procurement procedures and other requirements in the Public Contracts Regulations 2015 which include advertising the contract opportunity on the Contracts Finder website and in OJEU.
- g. A public contract in connection with the supply of gas, heat, electricity, drinking water, transport services, or postal services to the public; or the provision of a port or airport; or the exploration for or extraction of gas, oil or solid fuel with an estimated value in excess of £378,660 for a supply, services or design contract; or in excess of £4,733,252 for a works contract; or £663,540 for a social and other specific services contract (or other thresholds determined by the European Commission every two years and published in OJEU) shall comply with the relevant procurement procedures and other requirements in the Utilities Contracts Regulations 2016.

19. Handling staff matters – Staffing Panel

- a. The Council will, at the Annual Parish Council Meeting, appoint members to the Staffing Panel,
- b. The Staffing Panel will meet at least twice every year and at other times as needed. This will be at the discretion of the Chairman of the Panel or the Clerk.
- c. The Staffing Panel will have responsibilities as defined in their respective Terms of Reference (See Appendix 1 attached)). Such TORs will be approved by the full Council and reviewed annually
- d. The Council:
 - i. shall not appoint any member of the Staffing Panel so as to hold office later than the next Annual Parish Council Meeting.

- ii. may at any time dissolve or alter the membership of the Staffing Panel.
- e. The Chairman of the Council is not to be a member of the Staffing Panel,
- f. Only Members of the parish council may be members of the Staffing Panel,
- g. Only members of the Staffing Panel may attend meetings unless specifically summoned,
- h. Should a member of the Staffing Panel be whole or part of a grievance this member will stand aside and a further member be appointed,
- i. The quorum for the Staffing Panel shall be two members,
- j. All minutes from this Panel will remain confidential. A member of the panel will take the minutes.

20. Responsibilities to provide information

See also standing order 21.

- a. **In accordance with freedom of information legislation, the Council shall publish information in accordance with its publication scheme and respond to requests for information held by the Council.**
- b. [If gross annual income or expenditure (whichever is higher) does not exceed £25,000] **The Council shall publish information in accordance with the requirements of the Smaller Authorities (Transparency Requirements) (England) Regulations 2015.**
OR
- c. [If gross annual income or expenditure (whichever is the higher) exceeds £200,000] **The Council, shall publish information in accordance with the requirements of the Local Government (Transparency Requirements) (England) Regulations 2015.**

21. Responsibilities under Data Protection legislation

Below is not an exclusive list. See also standing order 11.

- a. The Council may appoint a Data Protection Officer,
- b. **The Council shall have policies and procedures in place to respond to an individual exercising statutory rights concerning his personal data,**
- c. **The Council shall have a written policy in place for responding to and managing a personal data breach,**
- d. **The Council shall keep a record of all personal data breaches comprising the facts relating to the personal data breach, its effects and the remedial action taken,**
- e. **The Council shall ensure that information communicated in its privacy notice(s) is in an easily accessible and available form and kept up to date,**
- f. **The Council shall maintain a written record of its processing activities.**

22. Relations with the press/media

- a. Requests from the press or other media for an oral or written comment or statement from the Council, its councillors or staff shall be handled in accordance with the Council's policy in respect of dealing with the press and/or other media.

23. Execution and sealing of legal deeds

See also standing orders 15(b)(xii) and (xvii).

- a. A legal deed shall not be executed on behalf of the Council unless authorised by a resolution.
- b. **Subject to standing order 23(a), any two councillors may sign, on behalf of the Council, any deed required by law and the Proper Officer shall witness their signatures.**

24. Communicating with district a county or unitary councillors

- a. An invitation to attend a meeting of the Council shall be sent, together with the agenda, to the Ward Councillors of the District and County Council representing the area of the Council.
- b. Unless the Council determines otherwise, a copy of each letter sent to the District and County Council shall be sent to the ward councillor(s) representing the area of the Council.

25. Restrictions on councillor activities

- a. Unless duly authorised no councillor shall:
 - i. inspect any land and/or premises which the Council has a right or duty to inspect,
 - ii. issue orders, instructions or directions,
 - iii. meet alone with any external body or individual (with or without the Clerk).
- b. Council have resolved not to receive any allowances.

26. Standing Orders generally

- a. All or part of a standing order, except one that incorporates mandatory statutory or legal requirements, may be suspended by resolution in relation to the consideration of an item on the agenda for a meeting,
- b. A motion to add to or vary or revoke one or more of the Council's standing orders, except one that incorporates mandatory statutory or legal requirements, shall be proposed by a special motion, the written notice by at least 3 councillors to be given to the Proper Officer in accordance with standing order 9,
- c. The Proper Officer shall provide a copy of the Council's standing orders to a councillor as soon as possible,
- d. The decision of the chairman of a meeting as to the application of standing orders at the meeting shall be final.

27. Councillor Training

- a. New Councillors are required to undertake basic training within 12 months and other relevant training as is available,
- b. All Councillors are required to undertake appropriate training within their period of office.

28. Finance and General Purposes Committee (FG&P)

- a. **Council** will elect the members of the FG&P Committee at the Annual General Meeting
- b. The Terms of Reference are as set out in Appendix 3 attached

29. Chairmans Action Group

- a. The Chairman's' Action Group shall consist of the following:
 - i. the Chairman and Vice-Chairman of the Council, the Chairman of Finance & General Purposes Committee and the Chairman of the Staffing Panel
 - ii. in the event of the Chairman of the Council being absent the Vice Chairman will preside (the quorum will be three members),
 - iii. the Parish Clerk for the purpose of taking the minutes.
- b. This Group shall meet on an as required basis as determined by the Chairman or Vice-Chairman or, in the case of their unavailability, the Parish Clerk,
- c. Minutes of any meeting must be recorded and shall be on the agenda of the next Full Parish Council Meeting,
- d. It is the responsibility of this Group to deal with items of an urgent nature, which need to be dealt with prior to the next scheduled Council meeting,
- e. For such purpose the Group has delegated authority to incur expenditure, provided provision for such expenditure was made in the Precept or the Parish Council has specifically authorised the Group to incur unbudgeted expenditure on its behalf,
- f. The Financial Regulations shall apply at all times,
- g. The Standing Orders of the Council shall apply at all times.

30. Working Parties

- a. Working Parties can be appointed by either the Parish Council or a committee to carry out a particular task and report back,
- b. The number of Councillors in a Working Party should be a minimum of three and a maximum of five, with a quorum of two,
- c. The remit of the Working Party will be determined by the council or the committee who requested it and a timescale will be agreed. A facilitator will be nominated, who will then organise subsequent meetings of the working party,
- d. Working Parties have the option to meet remotely online,
- e. Notes of Working Party meetings should be kept,
- f. Working Parties have no power or authority to make decisions, neither do they have a budget or authority to purchase.

31. Committees and Representation

Washingborough Garrett's and Clarke's Charities (also known as Washingborough Garrett's Charities)

The Trustees meet once a year in either November or December. They make small grants to approximately 30 infirm or elderly residents in Washingborough at Christmas time. The trust deed provides for there to be four Parish Council representatives: two from Heighington and two from Washingborough.

Pike and Eure and George Walker Educational Foundation

This charity, on which the Parish Council has one representative, gives grants to students and groups in Washingborough and Heighington to help meet the costs of books or other items. The Annual General Meeting is held in March / April and another meeting in September / October to consider grant applications.

Appendix 1

Staffing Panel Terms of Reference

- a. The Panel shall consist of the following:
 - i. Three members elected by the Council, (the quorum will be two members);
 - ii. The Chairman of the Council can not be a member of the Staffing Panel
 - iii. The Chairman of the Staffing Panel to be elected by the Council.
- b. It is the responsibility of this Panel:
 - i. To arrange for the signing off of Employment (personnel) policies,
 - ii. To be the focal point of all staffing issues and consider and make recommendations to Full Council on any staffing related issue,
 - iii. To keep up to date with developments in employment law and check that the Council complies with the appropriate requirements,
 - iv. To keep up to date with developments in staff related Health and Safety law and check that the council complies with appropriate requirements including risk assessments,
 - v. To act as Management in the event of progression to Stage 2 or 3 meetings as per the Managing Attendance Policy,
 - vi. To act as a Disciplinary Panel for Stages 2 and 3 as per the Disciplinary and Grievance Policy,
 - vii. To conduct a review of contracts, staffing policies and procedures in place on a regular basis,
 - viii. To have responsibility to conduct annual and interim appraisals for the clerk and to ensure that all other staff have an annual appraisal,
 - ix. To recommend job descriptions and take a lead on the recruitment and selection of staff,
 - x. To recommend the training and qualifications needs for staff.
 - xi. To authorize the annual leave of the Clerk.
 - xii. The Staffing Panel may recommend a further Sub-Panel of three members, if necessary, for investigation purposes or an appeal hearing of a grievance,
- c. The Staffing Panel may recommend to Council if an investigator should be appointed in the event of a grievance.

APPENDIX 2

Clerks Delegated Powers

Council has resolved the following as the Clerks Delegated Powers

- a. to ensure that the Community Centre is clean and that the fixtures and fittings are safe and in order,
- b. to ensure that the exterior of the building is safe and well maintained,
- c. to ensure that all necessary service checks are carried out annually or otherwise in accordance with any certificates,
- d. to obtain estimates or quotes for any required equipment or facilities in accordance with the Financial Regulations,
- e. the review and order of the annual grass cutting maintenance contract in Chapel Park,
- f. to ensure that Chapel Park Pond is not overgrown,
- g. to regularly inspect safety from fallen trees and branches,
- h. to ensure that there are adequate litter bins and that they are in good condition,
- i. to ensure that there are adequate dog bins, they are emptied regularly and are in good condition,
- j. to arrange the provision of the Christmas tree and lights,
- k. to deal with as necessary the growth of any overhanging tree, hedge or shrub,
- l. to canvas, by email or other means, the comments of Councillors with regard to planning applications, which fall outside of a Council meeting, and return these comments as appropriate,
- m. where, for any reason, a regular Council meeting is not held but invoices are due for payment which cannot wait for authorisation at the next Full Parish Council meeting, the clerk is delegated the authority to pay these invoices and to retrospectively seek authority from Council,
- n. To provide recommendations or findings as appropriate.

APPENDIX 3

Finance and General Purposes Committee (FG&P)

- a. The Committee shall consist of the following:
 - i. the Chairman and Vice-Chairman of the Council,
 - ii. at least 4 other members elected by the Council, (the quorum is one third of the Committee members)
 - iii. the Chairman and Vice-Chairman of this Committee must be members of the Council and will be elected at the Annual Parish Council meeting in May.
- b. The Committee shall meet at least four times each year as determined by Council. Dates and times determined by the Chairman of the Committee,
- c. In the absence of the Clerk a person shall be appointed to take the minutes,
- d. The Committee has delegated authority from the Parish Council to incur expenditure as budgeted and agreed at the Parish Council precept meeting,
- e. The Committee is responsible for ensuring that the other Committees of the Parish Council remain within budget,
- f. The Committee shall give consideration to requests from other Committees to increase expenditure above budgeted amounts and make recommendations to the Parish Council for approval,
- g. It is the responsibility of this Committee:
 - i. to monitor the overall financial performance of the budget against estimates (capital and revenue),
 - ii. to draw up the Precept in January each year,
 - iii. to settle and keep under review the format and presentation of the Council's budgets and financial accounts,
 - iv. to ensure that the Insurance cover is adequate,
 - v. to review annually all employees' rates of pay,
 - vi. to determine how any unbudgeted expenditure may be funded,
 - vii. to review the quarterly financial accounts as produced by the RFO and
 - viii. to assist the Clerk to apply for any grant aid or public works loans if required.
 - ix. to secure the implementation of any measures recommended by the external auditor;
 - x. to submit recommendations on ix, where applicable, to the Council
- h. The Financial Regulations shall apply at all times,
- i. The Standing Orders of the Council shall apply at all times.